

ARTICLE • 9-MIN READ • 29 OCTOBER 2025 • Deloitte Center for Energy & Industrials

### **2026 Power and Utilities Industry Outlook**

Utilities are under pressure to meet the energy demands of the AI economy while maintaining affordability. Deloitte explores strategies that can help the industry transform faster and build resilience.

After decades of modest growth, US electricity demand began accelerating in 2025, surpassing expectations in many utility plans. The surge was driven by artificial intelligence training workloads, alongside electrification in transportation and industry. According to Deloitte analysis, peak demand is projected to grow by approximately 26% by 2035, testing today's grid limits.<sup>1</sup>

Data center demand alone could reach 176 gigawatts by 2035, a fivefold jump from 2024.<sup>2</sup> Industrial electrification could add 25 GW of demand by 2030, on top of growth in household and commercial consumption.<sup>3</sup>

At the same time, new supply is not coming online fast enough. The energy mix is shifting toward renewables, which accounted for 93% of new capacity through July 2025, with solar and storage making up 83%. But the pace of connecting these new energy sources has lagged. Two terawatts of capacity are stuck in interconnection queues, almost twice the currently installed capacity.

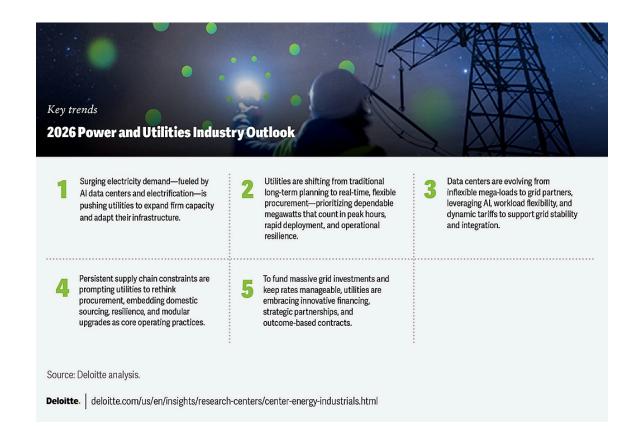
Reliability pressures are also mounting. In the first half of 2025, the United States experienced 15 natural disasters, each causing US\$1 billion or more in damages. At least three of those events exceeded US\$5 billion in losses.<sup>6</sup>

In 2026, the challenge for utilities will be quickly delivering uninterrupted or "firm" capacity to stressed parts of the grid.<sup>7</sup> Customer affordability will remain a central pressure point as retail prices continue to rise. The average residential retail price is projected to be approximately 4.5% higher in 2025 compared to 2024.<sup>8</sup> The passage of the 2025 reconciliation bill—commonly known as the One Big Beautiful Bill Act—rolled back many clean energy incentives, expanded foreign entity of concern restrictions, and narrowed safe-harbor provisions.<sup>9</sup> These changes compress developer timelines and increase compliance needs.<sup>10</sup>

To address these challenges, Deloitte's 2026 Power and Utilities Industry Outlook explores the strategies utilities can use to respond:

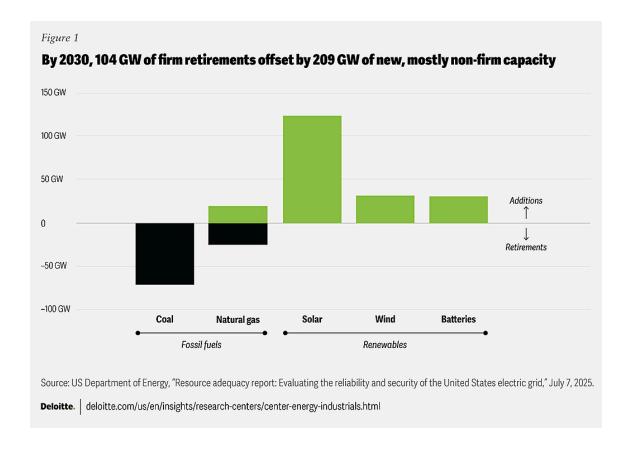
1. Reliable growth: Deliver firm capacity for rising demand

- 2. Demand integration: Leverage hyperscale data centers as grid partners
- 3. Smarter systems: Integrate analytics and AI to optimize efficiency
- 4. Supply chain resilience: Ensure resilience through reshoring and diversification
- 5. Capital innovation: Unlock flexible financing to scale affordably



### 1. Reliable growth: Deliver firm capacity for rising demand

In 2025, rising load forecasts and shrinking capacity margins prompted utilities and regulators to emphasize near-term reliability alongside long-term planning. The US Department of Energy projects about 104 GW of coal and natural gas retirements by 2030, offset by 209 GW of new capacity. <sup>11</sup> Yet only 10% of those additions will be firm baseload, widening the reliability gap (figure 1). <sup>12</sup>



Electric power companies are pursuing strategies across three horizons, focusing on accredited peak contribution rather than nameplate megawatts.<sup>13</sup>

In the near term, companies are bridging reliability gaps through incremental firm generation and operational flexibility. Natural gas remains the backbone for firm load, with nearly 19 GW of gas-powered capacity planned through 2028.<sup>14</sup> Utilities are extending the lives of coal plants, running natural gas "peaker units" for more hours during periods of high demand, and increasing the capacity of existing nuclear plants.<sup>15</sup>

The emphasis will then shift to storage duration and diversity, with long-duration energy storage (LDES) advancing from pilots to procurement. At least two states now have LDES requirements totaling more than 2.75 GW.<sup>16</sup> Utilities are also procuring 8-to-10-hour storage to address reliability gaps during high-demand seasons and reduce unused renewable energy generation. <sup>17</sup> While this can relieve peak stress, it is not a one-for-one substitute for firm generation like gas or nuclear. Utilities are also expanding demand response and flexible loads, turning them from emergency tools into dependable capacity during peaks.

Nuclear is regaining traction as a long-term anchor for clean, firm capacity. The One Big Beautiful Bill Act preserves the 45U credit for existing plants and maintains eligibility for advanced nuclear under 45Y and 48E if they meet "domestic content" and "construction start" requirements. This strengthens the economics for existing fleets and builds momentum for plant expansion and new builds. Recent milestones include federal funding of US\$900 million for advanced reactors being made available, new design approvals, and the first US utility application for a small, modular reactor construction permit. The administration's goal is to quadruple US nuclear capacity to 400 GW by 2050, including siting plans at military installations and AI data center hubs. In the content of the

Planning and procurement are also adapting. As utilities pursue these strategies, they aim to procure all resource types while prioritizing deliverability, project readiness, and portfolio resilience.<sup>22</sup> Some state

commissions are expanding integrated resource planning tools to allow procurement between planning cycles when demand or transmission timing shifts.<sup>23</sup>

In 2026, utilities will continue to shift from planning to execution. They will face growing pressure to keep firm capacity projects on schedule, reduce curtailment, and lower costs.

## 2. Demand integration: Leverage hyperscale data centers as grid partners

In 2025, US data centers emerged as one of the fastest-growing sources of electricity demand. Once viewed as inflexible mega-loads, hyperscalers are now potential operational partners. <sup>24</sup>

Data centers can support reliability in three ways. First, AI-enabled orchestration platforms can shift workloads across regions in real time, aligning demand with renewable oversupply.<sup>25</sup> Second, advanced power electronics allow data centers to instantly respond to grid fluctuations, functioning like batteries.<sup>26</sup> Fewer than 5% of facilities currently participate in demand-response programs, but pilots show that between 10% and 30% of load can be flexed during peak events without disruptions.<sup>27</sup> Third, advances in workload control and real-time telemetry enable millisecond-level responses, allowing data centers to support fast-reserve markets by flexing load when the grid is constrained.<sup>28</sup> Together, these capabilities mean that hyperscalers can function like hybrid assets—both consuming power and providing reliability services.

Some utilities and regulators now require hyperscalers to share costs, provide telemetry, and demonstrate flexibility for faster interconnection.

- In Indiana, rate-case settlements require hyperscalers to pay for grid upgrades, while Oregon has passed legislation creating a separate rate class for large data centers.<sup>29</sup>
- The Electric Reliability Council of Texas (ERCOT) now requires large-load projects to align approvals
  to ramp-up plans and telemetry.<sup>30</sup> They are also establishing dynamic tariffs and demand-response
  models that could expose large flexible loads, including hyperscalers to granular price signals.<sup>31</sup>
- PJM Interconnection's fast-track interconnection requests favor shovel-ready projects to support nearterm reliability.<sup>32</sup>
- The Midcontinent Independent System Operator (MISO) is piloting demand-flexibility reforms, tightening baselines and telemetry to test how reliably data centers can curtail load.<sup>33</sup>

Early results are promising. One hyperscaler, for example, has embedded PJM grid telemetry into its scheduling systems and partnered with two utilities to reduce AI processing workloads during periods of grid stress.<sup>34</sup>

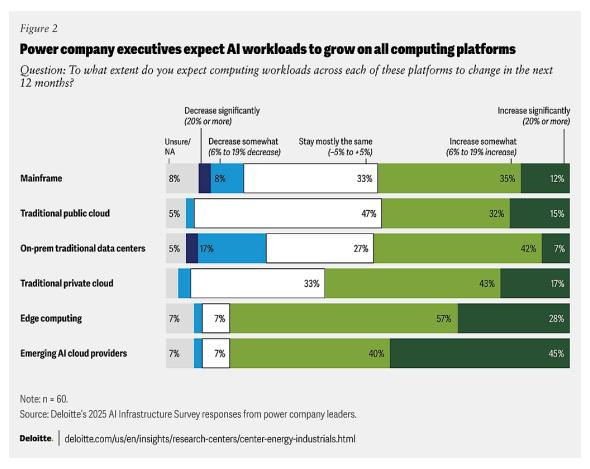
In 2026, performance-based interconnection could increasingly tie queue priority to telemetry and flexibility. Resource adequacy rules are expected to start recognizing flexible load paired with four-hour batteries as a dependable capacity resource. Dynamic tariffs are likely to spread, exposing hyperscalers to real-time signals.

## 3. Smarter systems: Integrate analytics and AI to optimize efficiency

Utilities are under pressure to deliver more reliability with the same resources. That requires analytics and automation to drive capital and operational efficiency—creating the foundation to scale their AI deployment. Enterprise-scale adoption is being driven by two converging forces:

- Energy for AI as utilities plan for rising data center load
- · AI for energy as intelligence is embedded to optimize the grid

Power companies are building computing infrastructure that blends edge, cloud, and on-premises capabilities (figure 2).<sup>35</sup> Edge AI—from drones to substation sensors—enables millisecond-level decisions. Some AI models are deployed on-premises to handle critical functions that cannot be moved outside of secure environments. Additionally, utilities are exploring federated learning techniques to improve models across sites while keeping data local, offering a secure path to expand system intelligence.<sup>36</sup> Together, this infrastructure can help balance resilience, compliance, and scalability for enterprise adoption.



AI applications are driving efficiencies across the utility value chain.

- In grid operations, it can augment traditional predictive maintenance to help utilities prioritize work, reduce failures, improve crew productivity, enable proactive wildfire detection, and ensure faster outage restoration.<sup>37</sup> By 2027, it's expected that nearly 40% of utility control rooms will use AI.<sup>38</sup>
- For the workforce, gen AI copilots trained on manuals and incident logs can guide technicians in real time, boosting first-time fix rates, while edge-enabled drones and field sensors shorten inspection cycles.<sup>39</sup>
- At the grid edge, embedded intelligence could enable millisecond-level control of events, voltage, and distributed energy resources, allowing feeders and microgrids to self-adjust in real time under operator oversight.<sup>40</sup>
- Within the enterprise, AI could support streamlining compliance, finance, and customer service by automating repetitive tasks and increasing transparency.<sup>41</sup>

As AI adoption broadens, utilities should explore strengthening governance, cybersecurity, and cost-recovery frameworks. Human oversight (human-in-the-loop) is essential to ensure strong governance. The North American Electric Reliability Corporation (NERC) guidance emphasizes that AI should serve as a decision-support tool rather than an autonomous controller.<sup>42</sup> In line with this, the industry is beginning to put safeguards in place—such as model registries, audit trails, and risk controls.

Cybersecurity standards remain uneven. However, initiatives like the National Association of Regulatory Utility Commissioners distributed energy resources security baselines and the Electric Power Research Institute's Open Power AI Consortium are creating reference points for validation and digital trust.<sup>43</sup>

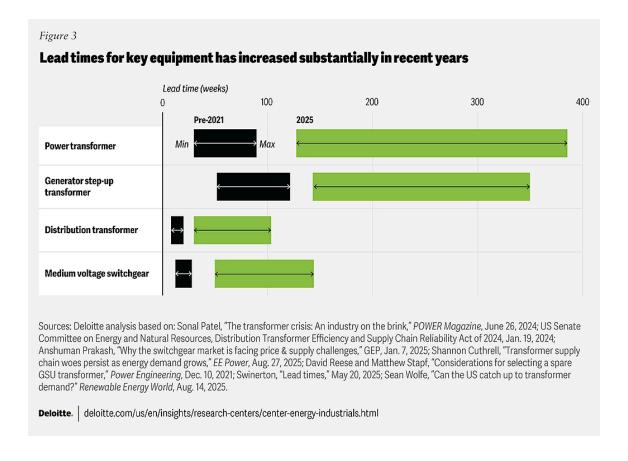
Many cost-recovery frameworks are also underdeveloped. With no standardized AI-specific approaches, utilities often lean on cloud and software-as-a-service precedents, <sup>44</sup> while some regulators pilot approaches such as trackers and riders. <sup>45</sup>

In 2026, utilities are likely to expand AI-assisted analytics in control rooms, widen adoption of gen AI copilots across operations, and formalize oversight frameworks—with human oversight remaining central.

### 4. Supply chain resilience: Ensure resilience through reshoring and diversification

Over the past few years, lead times for critical grid equipment such as transformers and switchgear have stretched to multiple years (figure 3), while equipment and project costs continue to rise. The cost of a new gas-fired power plant has surged to more than two and a half times that of projects built just a few years ago. 46

New tariffs may also affect lead times and costs. These include tariffs on steel (including grain-oriented electrical steel) and aluminum, and certain copper products, in addition to expanding probes into solar, wind, and battery supply chains.<sup>47</sup> The recent tightening of domestic content and sourcing requirements further adds complexity.



In response to this broad set of challenges, the industry is pursuing three main strategies:

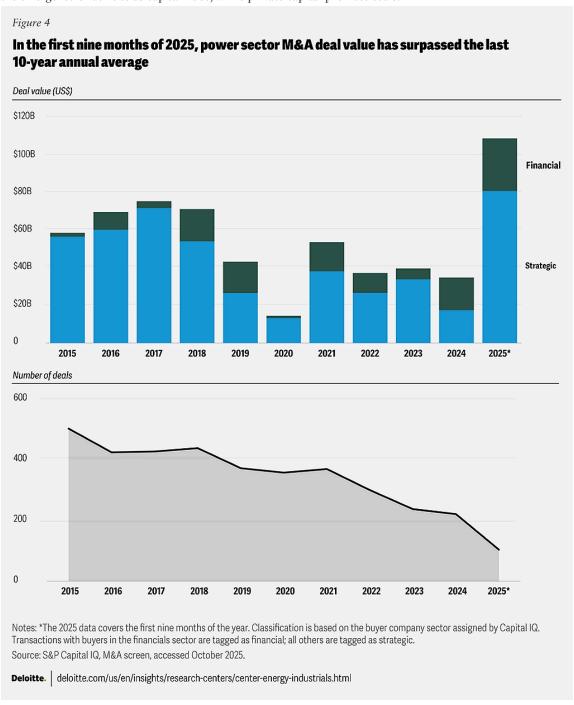
- Reshoring, diversification, and reservations: Suppliers are expanding US production capacity to
  shorten lead times and localize critical equipment supply. 48 To reduce dependence on single vendors,
  utility leadership boards are pushing for supplier diversification through dual-sourcing strategies and
  multi-award contracts. 49 At the same time, utilities are reserving production slots years in advance,
  securing critical equipment before supply tightens further. 50
- Deploying grid-enhancing technologies (GETs): Alongside reshaping supply, utilities are considering
  GETs and flexible loads to unlock near-term capacity and defer capital builds. While GETs carry their
  own supply risks, they can be deployed faster than decade-long 500-kV projects. Utilities are
  embedding GETs into integrated resource plans, supported by FERC Order No. 1920.<sup>51</sup> By mid-2025,
  at least 14 states had enacted legislation and another nine were considering measures requiring utilities
  to evaluate GETs or advanced transmission in planning or investment filings.<sup>52</sup>
- Leveraging sandboxes to accelerate modular innovation: Regulatory sandbox programs are helping
  deploy modular substations, mobile transformers, and spares under accelerated oversight.<sup>53</sup> About a
  dozen states are piloting frameworks that allow utilities to test new technologies, cutting review times
  from years to months.<sup>54</sup> For example, Connecticut vets grid transformation proposals within 18
  months.<sup>55</sup>

In 2026, supply resilience is becoming part of core reliability planning. Utilities are expected to integrate multi-year, multi-vendor supply agreements, embed grid-enhancing technologies, and use digital tools to track supplier and inventory risks in real time.

# 5. Capital innovation: Unlock flexible financing to scale affordably

The US electric power sector faces record capital needs—more than US\$1.4 trillion through 2030—even as affordability pressures intensify.<sup>56</sup> Traditional equity and debt financing are no longer sufficient amid growing concerns about rising prices for customers.<sup>57</sup> In response, utilities are reshaping portfolios and capital flows through mergers and acquisitions and portfolio rotation.

In the first nine months of 2025, M&A activity in the US electric power sector exceeded US\$109 billion, driven by strategic repositioning (figure 4).<sup>58</sup> Some electric power companies are acquiring dispatchable assets to meet digital and industrial load now, while others are divesting slower-growth assets to reinvest in regulated networks, firm generation, and clean infrastructure.<sup>59</sup> At the same time, institutional investors are deepening their stakes in regulated utilities and contracted fleets, drawn by stable yields.<sup>60</sup> These moves mark the emergence of utilities as capital hubs, while private capital provides scale.



- Portfolio coinvestment: Joint ventures, strategic partnerships, and service-based contracts are being
  used to spread construction and technology risk while ensuring that firm capacity is delivered through
  long-term agreements.<sup>61</sup>
- Securitization, labeled debt, and equity issuance: Securitization is increasingly used to spread
  extraordinary costs over time, such as storm recovery.<sup>62</sup> This can help save customers money while
  also preserving balance sheet capacity. Equity issuance remains a key lever. Many utilities are tapping
  markets through public offerings and dividend reinvestment plans to fund record capital expenditures
  while preserving credit metrics.<sup>63</sup>
- Service-based capacity contracts: To procure outcomes while shifting life cycle risk off their balance sheets, utilities are using mechanisms such as pay-for-performance structures, storage resource adequacy contracts, virtual power plant agreements, and energy-as-a-service microgrids.<sup>64</sup>
- Tax-credit monetization: Transferability provisions allow developers to sell unused federal clean-energy tax credits, thereby unlocking liquidity. Nearly US\$30 billion in credits traded hands in early 2025, with volumes projected to reach US\$50 billion by the end of the year.<sup>65</sup>

To scale these innovative models, regulatory frameworks need to evolve. By mid-2025, at least 28 states were exploring performance-based regulations, with 17 states and Washington, D.C. having enacted enabling legislation. <sup>66</sup> This shift rewards outcomes—capacity delivered, reliability, affordability—rather than gross capital deployed, and can create space for coinvestment, securitization, and service-based contracts.

In 2026, capital strategy is likely to be measured less by gross spend and more by capacity per dollar and bill impact per incremental megawatt. Utilities that can blend self-financed projects with partnerships, securitized financing, and outcome-based models will likely deliver more capacity, faster, without overburdening customers.

#### 2026 imperatives: Delivering under pressure

Utilities face a pivotal year in 2026, as converging pressures demand that they scale both smarter and faster. Key inflection points will likely include the repeal or phaseout of certain clean energy tax credits, evolving tariffs, new foreign entity of concern–related procurement requirements, and the integration of AI into core operations. Utilities that set the pace will be those that embed financial, operational, and digital flexibility into their playbooks—delivering capacity where and when it's needed while safeguarding affordability.

### Future in focus: Utilities are expected to transform to deliver flexibility

Meeting surging demand will require more than new megawatts. Utilities will pair firm capacity with Al-driven operations, flexible planning, and innovative finance to sustain affordability and reliability under stress. Al will enable real-time optimization of dispatch, asset performance, and outage response, while stronger supply chains support infrastructure. Together, these shifts will redefine reliability as the ability to sustain capacity, agility, and resilience while keeping power stable, flexible, and affordable.

#### Access the archive

- 2025 Power and Utilities Industry Outlook
- 2024 Power and Utilities Industry Outlook
- 2023 Power and Utilities Industry Outlook
- 2022 Power and Utilities Industry Outlook
- 2021 Power and Utilities Industry Outlook
- Midyear 2020 Power and Utilities Industry Outlook
- 2020 Power and Utilities Industry Outlook

### **Continue the conversation**

Meet the industry leaders



Thomas L. Keefe Vice chair, US power, utilities and renewables leader | Deloitte & Touche LLP Kate Hardin

Deloitte Research Center for Energy & Industrials | Executive director | Deloitte Services LP

BY

**Thomas L. Keefe** United States

**Kate Hardin** United States

**Jaya Nagdeo** India **ENDNOTES** 

1. Deloitte analysis of Regional Transmission Organization and Independent System Operator websites and their latest forecasts, as of June 2025.

View in Article

2. Kate Hardin, Patricia Tuite, Martin Stansbury, and Jaya Nagdeo, "Nuclear energy's role in powering data center growth," *Deloitte Insights*, April 9, 2025.

View in Article

3. Remi Paccou and Fons Wijnhoven, "Powering sustainable AI in the United States," Schneider Electric, April 2025.

View in Article

4. Deloitte analysis of S&P Global Capital IQ Pro, Power Plant Units screener, data accessed on July 30, 2025.

View in Article

Energy Markets & Policy, "Queued up: Characteristics of power plants seeking transmission interconnection," accessed September 2025.

View in Article

6. Steve Bowen, Brian Kerschner, and Jin Zheng Ng, "Natural catastrophe and climate report: Preliminary overview," Gallagher Re, July 2025.

View in Article

7. Firm capacity refers to dependable generation that can be counted on during periods of peak demand or system stress, as measured by market accreditation.

View in Article

8. US Energy Information Administration, "Short-term energy outlook," Oct. 3, 2025.

View in Article

9. Safe harbor refers to Internal Revenue Service (IRS) rules that provide developers with assurance that their projects will qualify for tax credits if they meet prescribed deadlines (e.g., beginning construction or placing a project in service within a set period). Congress, "H.R. 1—One Big Beautiful Bill Act," July 1, 2025; IRS, "Sections 45Y and 48E beginning of construction notice," August 2025; The White House, "Ending market distorting subsidies for unreliable, foreign-controlled energy sources," *Federal Register*, July 2025; Latham & Watkins, "One Big Beautiful Bill: New law disrupts clean energy investment," July 8, 2025; Robert Moczulewski, Jiyoon Choi, Matt Kaden, and Beckett Woodworth, "Understanding foreign entity of concern (FEOC) provisions in the OBBBA of 2025," Baker Tilly, July 30, 2025; McGuireWoods, "IRS Notice 2025-42 leaves beginning of construction guidance for wind and solar mostly unchanged, but limits 5% safe harbor to low-output solar facilities," August 15, 2025.

View in Article

10. Ibid.

View in Article

11. US Department of Energy, "Resource adequacy report: Evaluating the reliability and security of the United States electric grid," July 2025.

View in Article

View in Article

13. Mark Lauby and Elsa Prince, "NERC evaluating resource contributions for reliability and capacity supply workshop," North American Electric Reliability Corporation, June 5 to 6, 2025.

View in Article

14. Martin Stansbury, Kelly Marchese, Kate Hardin, and Carolyn Amon, "Can US infrastructure keep up with the AI economy?" *Deloitte Insights*, June 24, 2025; US Energy Information Administration, "Electric generators plan more natural gas-fired capacity after few additions in 2024," June 11, 2025.

View in Article

15. Abbe Ramanan, "Coal- and gas-fired power plants have a new best friend: Data centers," *Utility Dive*, July 25, 2025; Darrell Proctor, "US coal plants get reprieve as market and policies change," *Power Magazine*, Feb. 6, 2025.

View in Article

16. Deloitte analysis; Clean Energy State Alliance, "Table of state energy storage targets and progress," November 2024; State Climate Policy Dashboard, "Energy Storage Targets," accessed September 2025.

View in Article

17. Deloitte analysis based on insights gleaned from AlphaSense in September 2025. 8 to 10-hour projects are storage systems designed to discharge continuously for 8 to 10 hours to ensure power is available during critical peak periods.

View in Article

18. Construction start is the date when "physical work of a significant nature" begins or at least 5% of total costs are incurred, establishing eligibility for clean energy credits; IRS, "Beginning of construction for purposes of the renewable electricity production tax," April 25, 2013; Domestic requirement: Projects must use US-produced steel, iron, and a minimum percentage of US-manufactured components to qualify for the domestic content bonus; IRS, "Domestic content bonus credit guidance under Sections 45, 45Y, 48, and 48E," May 12, 2023; 45U: Nuclear production tax credit for existing nuclear plants; 45Y-Technology-neutral clean electricity production credit, available starting 2025; 48E-Technology-neutral clean electricity investment credit, available starting 2025; Nuclear Newswire, "Nuclear energy tax credits remain—for now—in latest federal budget," May 23, 2025.

View in Article

19. Ibid.

View in Article

20. US Department of Energy, "\$900 million available to unlock commercial deployment of American-made small modular reactors," March 2025; Brian Martucci, "TVA is first US utility to apply for an SMR construction permit," *Utility Dive*, May 21, 2025; Michele Sampson, "NuScale Power, LLC; NuScale US460 small modular reactor; standard design approval," *Federal Register*, May 29, 2025.

View in Article

21. The White House, "Ordering the reform of the nuclear regulatory commission," May 23, 2025.

 Arizona Public Service Company, "2024 all-source, request for proposals," Nov. 20, 2024; Portland General Electric, "Appendix A—scoring and modeling methodology," July 31, 2025.

View in Article

23. State of California Public Utilities Commission, "Decision ordering supplemental mid-term reliability procurement (2026–2027) and transmitting electric resource portfolios to the California independent system operator for the 2023–2024 transmission planning process," Jan. 13, 2023; Georgia Public Service Commission, "Order approving joint stipulation between the Georgia Public Service Commission public interest advocacy staff and Georgia power company," April 2024.

View in Article

24. S&P Global, "CIQ pro: Conference chatter: AI, datacenters add to energy demand but can also be grid assets," September 2025.

View in Article

25. Mara, "Hyper-responsive load management system for hyperscalers: MARA and TAE Power Solutions partner for first-of-its-kind grid efficiency platform," June 2025. Not all data centers—or workloads—are equally flexible. While pre-training is co-located and interruption-averse, post-training and some reasoning-heavy inference are shiftable across time and geography. Real-time inference and transactional workloads are time-inflexible; mixed enterprise and co-location facilities (data centers that host multiple tenants or customers or combine workloads from different businesses, not just a single hyperscaler) face contractual limits on how much load can be adjusted.

View in Article

26. Dlzar Al Kez, Aoife M. Foley, Faraedoon W. Ahmed, Mark O'Malley, and S.M. Muyeen, "Potential of data centers for fast frequency response services in synchronously isolated power systems," *Renewable and Sustainable Energy Reviews*, no. 151 (2021).

View in Article

27. Paccou and Wijnhoven, "Powering sustainable AI in the United States."

View in Article

28. Ibid; Jason Plautz, "Nvidia-backed startup wants data centers to be grid assets," E&E News, July 2, 2025.

View in Article

29. Zachary Skidmore, "Indiana regulators approve new rules for data centers seeking grid connection," Data Center Dynamics, Feb. 25, 2025; Monica Samayao, "Oregon Legislature passes 'POWER Act,' targeting industrial energy users like data centers," OPB, June 6, 2025.

View in Article

30. Electric Power Engineers, "ERCOT's large load interconnection process: Now approved by ERCOT's board of directors," April 21, 2025.

View in Article

31. LōD, "ERCOT ancillary services and demand response programs for flexible loads," accessed September 2025.

View in Article

32. Ethan Howland, "PJM floats options for fast-track interconnection for shovel-ready projects,"

Utility Dive, Oct. 21, 2024.

View in Article

33. MISO, "Demand response and emergency resources reforms workshop," March 5, 2025.

View in Article

34. Yusuf Latief, "Google partners with PJM to enhance interconnection through AI," *Enlit*, April 11, 2025; *Economic Times*, "Google to cut AI data centre power use during grid stress in first-ever utility deals," Aug. 5, 2025.

View in Article

35. Subject matter expert inputs from Jian Wei.

View in Article

36. Yehui Li, Dalin Qin, H. Vincent Poor, and Yi Wang, "Introducing edge intelligence to smart meters via federated split learning," *Nature Communications*, Oct. 8, 2024.

View in Article

37. Aaron Mok, "Utilities are modernizing the grid with AI amid growing energy demands," *Business Insider*, July 3, 2025.

View in Article

38. Gartner, Top power and utilities trends for 2025: Digitally enabled value propositions," Jan. 6, 2025.

View in Article

39. Mok, "Utilities are modernizing the grid with ai amid growing energy demands."

View in Article

40. Grid edge: The point where the power grid interfaces with customers and distributed resources such as rooftop solar, batteries, and electric vehicles; Utilidata, "Utilidata partners with Aclara to bring distributed AI to the grid edge," press release, March 12, 2024.

View in Article

41. American Public Power Association, "Intelligent workflows are reshaping crisis response for utilities," accessed Oct. 15, 2025; European Utilities Telecom Council, "Artificial intelligence in electric utilities: Enhancing safety, efficiency, reliability and customer service," July 2025.

View in Article

42. North American Electric Reliability Corporation, "Artificial intelligence and machine learning in real-time system operations," November 2024.

View in Article

43. National Association of Regulatory Utility Commissioners (NARUC), "Cybersecurity baselines for electric distribution systems and DER," accessed September 2025; Herman K. Trabish, "EPRI's open power AI consortium plans to fuel grid modernization with data sharing," *Utility Dive*, April 29, 2025.

View in Article

44. NARUC, "Regulators' financial toolbox: Leveraging software as a service, cloud computing, and artificial intelligence in electric utilities," April 29, 2025; NARUC, "Essential guide to NARUC

anternative cost recovery mechanism resources, April 27, 2023; rederal energy kegulatory Commission, "Accounting matters," Aug. 22, 2024.

View in Article

45. Jasmin Melvin, "Electric utilities' embrace of AI spurs call for governance, risk mitigation," S&P Global, July 2025.

View in Article

46. Jared Anderson, "US gas-fired turbine wait times as much as seven years; costs up sharply," S&P Global, May 2025.

View in Article

47. Grain-oriented electrical steel is a specific product used in transformer cores; Congressional Research Service, "Expanded Section 232 tariffs on steel and aluminum," September 2025; Congress, "Section 232 national security tariffs on copper imports," Sept. 26, 2025; Jinjoo Lee, "How tariffs could shock America's power system," The Wall Street Journal, Feb. 20, 2025; Brian Martucci, "Transformer, breaker backlogs persist, despite reshoring progress," Manufacturing Dive, June 2, 2025; Ryan Kennedy, "US raises solar polysilicon, wafer and cell tariffs from China to 60%," PV Magazine, Feb. 4, 2025; At the time of writing, Section 232 investigations were ongoing for wind turbines and parts, polysilicon and derivatives, and processed critical minerals and derivative products. Antidumping and countervailing duty investigations were ongoing for battery active anode material imports from China and solar cell and module imports from India, Indonesia, and Laos. See: International Trade Administration, "Final affirmative determinations in the antidumping and countervailing duty investigations of crystalline photovoltaic cells whether or not assembled into modules from Cambodia, Malaysia, Thailand, and the Socialist Republic of Vietnam," accessed July 22, 2025; Kelly Pickerel, "New AD/CVD investigation launched on solar panels from India, Indonesia and Laos," Solar Power World, July 17, 2025; International Trade Administration, "Preliminary affirmative determination in the antidumping duty investigation of active material from the People's Republic of China," accessed Aug. 4, 2025; Shannon K. O'Neil, Julia Huesa, and Gabriela Paz-Soldan, "A guide to Trump's Section 232 tariffs, in maps," Council on Foreign Relations, Sept. 2, 2025; Bureau of Industry and Security, "Section 232 investigations: The effect of imports on the national security," Aug. 22, 2025.

View in Article

48. The Cleantech Industry, "Grid modernization sparks manufacturing boom amid rising electricity demand," Intro-act, March 20, 2025.

View in Article

49. Milady Nazir, "CPS Energy meets transformer demand for growing subdivisions," CPS Energy, Jan. 30, 2024.

View in Article

50. Citizen Portal, "Utility firm requests \$70M to secure transformer production amid supply constraints," Feb. 21, 2025.

View in Article

51. National Association of State Energy Officials, "The importance and implications of FERC Orders 1920 and 1920-A for state energy offices," Feb. 13, 2025.

View in Article

52. Deloitte analysis; WATT Coalition, "State legislative momentum builds for grid enhancing technologies in 2025," April 29, 2025.

View in Article

53. A regulatory sandbox is a mechanism that provides a structured environment for testing new technologies and business approaches under modified rules to increase the speed of adoption. Grace Relf, Matia Whiting, Lisa C. Shwartz, and Evan Cappers, "Regulatory sandboxes and other processes to expedite utility adoption of advanced grid technologies," Berkeley Lab, June 2025.

View in Article

54. Jasmin Melvin, "'Regulatory sandboxes' gain traction as states push for utility innovation," S&P Global, July 28, 2025.

View in Article

55. Ibid.

View in Article

56. Marlene Motyka et al., "Funding the growth in the US power sector," *Deloitte Insights*, Feb. 26, 2025.

View in Article

57. Ibid.

View in Article

58. S&P Capital IQ Pro data, accessed Oct. 8, 2025 (includes deals in the transaction industries of electric utilities, multi-utilities, renewable energy, and independent power producers and energy traders).

View in Article

59. David French, Isla Binnie, and Mrinalika Roy, "AI to fuel bumper year for M&A in US power sector," Reuters, March 13, 2025; Motyka et al., "Funding the growth in the US power sector."

View in Article

60. Mark Levy, "Private equity sees profits in power utilities as electric bills rise and big tech seeks more energy," Associated Press, Sept. 27, 2025.

View in Article

61. Motyka et al., "Funding the growth in the US power sector."

View in Article

62. Stav Gaon, "Securitized products special topics utility rates: Rising bills can bolster RRB deals," Academy Securities, July 21, 2025; ScottMadden, "Energy industry update: Power brief," May 2, 2025. Susan Tierney and Paul Hibbard, "Securitization: Using a well-established tool to support a more affordable energy transition in Massachusetts," Analysis Group, Sept. 10, 2025; California Public Utility Commission, "Financing order authorizing pacific gas and electric company's third issuance of recovery bonds pursuant to assembly bill 1054," Feb. 16, 2024.

View in Article

63. FitchRatings, "Neutral outlook for North American utilities in 2025," Dec. 5, 2024; Baird, "Building momentum: Key drivers for equity issuance in 2025," Dec. 23, 2024.

View in Article

64. US Department of Energy, "Sourcing distributed energy resources for distribution grid services,"

December 2024; Department of Energy, "Pathways to commercial liftoff: Virtual power plants 2025 update," January 2025; Morgan Lewis, "A 2025 update on utility-scale energy storage procurements," *JD Supra*, March 2025.

View in Article

65. Luis Garcia, "Clean energy tax credit market participants remain bullish," *The Wall Street Journal*, Aug. 14, 2025.

View in Article

66. Gabi Wasserman, Ingrid Behrsin, John Farrell, Kate Taylor Mighty, and Katie Kienbaum, "Public power handbook," Institute for Local Self-Reliance, June 2025.

View in Article

#### **ACKNOWLEDGMENTS**

The authors would like to thank **Carolyn Amon** for her subject matter input and review.

Deloitte Advisory Board:

Micah Bible, Brian Boufarah, Craig Rizzo, Tom Stevens, Khalid Behairy, Jian Wei, Ian McCulloch, Martin Stansbury, Christian Grant, Jason Jacobs, Adrienne Himmelberger, David Yankee, Adam Keith, Marlene Motyka, and Ethan Erickson

The authors would like to acknowledge the support of **Clayton Wilkerson** for orchestrating resources related to the report; **Rand Brodeur** and **Kim Buchanan** who drove the marketing strategy and related assets to bring the story to life; **Kaitlin Pellerin** for her leadership in public relations; **Elizabeth Payes** and **Aparna Prusty** from the Deloitte Insights team who edited the report and supported its publication; and **Harry Wedel** for the visual design.

Cover image by: Pooja Lnu, Sanaa Saifi, and Jim Slatton

#### COPYRIGHT

Copyright @ 2025 Deloitte Development LLC. All rights reserved. Member of Deloitte Touche Tohmatsu Limited